POST EXCHANGE, CENTRAL WELFARE FUND, ORGANIZATIONAL FUNDS, OFFICERS & NCC CLUBS CL-58



Legal Research Division Policy File No. 19

SUBJECT: Post Exchange and Central Welfare Funds, Claims of

-		
Item :		DESCRIPTION
Noe	Paper	I DESCRIPTION
3		1
1. :	13 Dec 45	s AR 210-50
\$		1
2. 1	3 Apr 47	s AR 210-60
		1
3. 1	23 Oct 44	s Findingss
\$		1
\$		a. Post Exchange Claims not Responsibility of Army
\$		
		: b. Unit Fund claims are Responsibility of Army
4. 5	6 Dec 44	
4. 5	o neo 44	s Unit Fund Claims not Allowable under AR 25-100
5. 1		: Unit Fund Claims are Allership and a se
,,,,		: Unit Fund Claims are Allowable under AR 25-25
6. 1	12 Apr 45	3 Post Exchange - Decisions of TJAG
	mu	s and myonings - poorprous of 1970
7. 1	22 Jun 45	Request for Claims Service to Investigate Post
5		Exchange Claims
5	,	1
8. 1	16 Aug 45	s Routing of Post Exchange Claims
:		
9. 1	25 Aug 45	: Claims Service agrees to investigate Post Exchange
3		s Claims
\$		1
10. \$	31 Aug 45	: Claims against Unit Funds - Request for Policy
		*
11. 5	4 Sep 45	: Claims Against Unit Funds - Opinion as to Legality
12. 1	18 Sep 45	Clade And A Wall
164 5	To sah va	s Claims Against Former Monappropriated Welfere and
		sundry Funds to be investigated by Claims Service and forwarded to Headquarters, AFPAC
		* and rotserded to meadquarters, Arrac
13. 1	23 Oct 45	: Forms for claims against the Central Welfare Fund
1	200 47	1
14. 1	29 Oct 45	s Disposition of Claims
		1
15. :	1 Nov 45	: AFPAC Regulation 75-10
		1
16, 1	28 Oct 46	: Opinion - Central Welfare Claims
3		1
17. :	29 Apr 47	s Request current status of responsibility for
		investigating Post Exchange Claims
18 \$	27 Jun 47	: Claims Service Responsible for Investigation of
19.		: Post Exchange Claims
19. 1	Was a second	s Cross Reference Sheet

CROSS REFERENCE SHEET

1. All Charges Bulletin So. II, Bessel by Booksantern, Army

to PHYLEYCON ARS dod 25 June 1947

CCAPO

AES Claims Investigation

(2) FROM: G-1

TO: Chief of Claims Service

27 June 1947

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 AES Oversee Sulletin No. 11, issued by Headquarters, kray Service Forces, Army Exchange Service, New York, on 9 August 1945, outlines the procedure established for the heading of claims against present Post Exchanges where sich claims were based upon losses occasioned by enemy section (Tab D).

 Settion II of ASS Overses Bulletin No. 3, 5 February 1947, provides that the procedure outlines in the above-estitioned Overses Bulletin will remain in effect until 14 July 1948 (reb 0).

3. On 20 June 1947, the PHILRICOM Army Exchange Squitem requested from the Special Services Division, New York, an interpretation as to whether or not it was the proper function of the Exchange, this Command, to process claims against preser Exchanges in the Philippines (Fab B).

4. On 25 June 1947, a redio was received from Special Services Division, New Tork, which indicates that the handling of such claims is considered a supervisor, function required of the Warn Prepartment and that any expenses incidental thereto are proper charges against appropriated funds (Teb A).

5. In view of the abow, this Section cannot concur in the recommendation contained in perspray 3 of C/N I above, and it is requested that no charge be used in the present procedure for headling such cidins.

6 Incls:

Incl 1 & 2--n/c
Incl 3--Tab A--Radio fr Sp.Sv.Div.,N.Y.
to PHILRYCOM ABS dtd 25 June 1947
Incl 4--Tab B--Radio fr PHILRYCOM ABS

to Sp.Sv.Div., N.Y., dtd 20 June 1947 Incl 5--Teb C--Section II, AES Oversee Bulletin No. 3, 5 Feb. 1947 Incl 6--Teb B--AES Oversee Bulletin

No. 11, 9 Aug 1945

EASTL A. HOOD Lieutenent Colonel, JACO Chief of Gleine Service

W. S. PHILIPS Colonel, GSC Assistant Chief of Staff, G-1

D/ISD

NOTED: (In pencil)

No additional action at this time.

s/ B. A. W.

BAW/mjb CH 550

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GSCL

Transfer of A.E.S. Claims Investigation to A.E.S.

FROM; Chief of Claims Service TO; 1. A.E.S. 7 June 47

- 1. Under the provisions of memorandum request from AFFAG,
 22 June [45] Claims Service is now investigating and making process
 mendations on the walidity of civilien claims against the army
 Exchange Service. At the present time approximately beauty-two smissis inserts
 (22) Claims are on mand, which will require personnel and motion relations out of
 Stotagebers ways, others at Port Middlany.
- 2. The budget for the operation of Claims Service he been reduced, and the present number of available invatigators, and other personnel as well as motor equipment, is insufficient for the prospt investigation and completion of approximately 34,000 pending claims.
- 3. As the responsibility of final action on the claims rest with A.B.S., and its employees are paid from non-appropriated funds, it is proposed to trensfer to A.B.S. all pending claims effective 30 June 1947, and that A.B.S. will process all claims subsequent to auch date.

4. Request concurrence.

2 Incls 1. Copy memo fr AFPAC

22 June 45
2. Copy reply by Claims
Service, 25 Aug 45

BASIL A. WOOD

Lieutenant Colonel, JAGD Chief of Claims Service

Note: This was written in hospitald and the initials are those of Boyeton Karb.

HEADQUARTERS. CLAIMS SERVICE, PHILRYCOM

> INTER OFFICE CHECK SHEET Do Not Remove From Attached Sheet

GSCLI.OA 181ed selfers and quantry furst for goods and and agr

Subjects Claims Against the Army Exchange Service 1942. FROM: ADID TO: DLRD 29 April 1947

1. Request the status of the Army Exchange Service be determined insofar ss the immediate responsibility for the investigation of claims arising out of contractual obligations incurred by the AES is concerned.

2. Also request that it be specifically determined whether or not Army Exchange Service, PHILRYCOM, is immediately responsible for the investigation for claims arising out of obligations incurred by the Post Exchanges prior to the occupation of the Philippines by the Japanese. that Posts Guapa, and Stations, Noncorrepriated Fund, per 22c(5) and EFPAG Reg 75-10, per 17d all accumulated and unexpended balances

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s/ Pat Hellford t/ PAT HALLPORD Acting Director Investigation Division

(2)

FROM: DLRD TO: DID 24 June ... 1. Please advise if this still needs checking, or if you have completed policy action. party party by Data Gen Chas C.

of chang' real carries bares (Initial) B. K. II class

Note: This was written in longhand and the initials are those of Boynton Kamb.

MEMORANDUM for Captain Smith

Re: Central Welfers Claims Cooss

1. Central Welfers claims cases are claims against nonsporopriated welfers and sundry funds for goods sold and gerwhich rendered welfare and summy furns to the Japanese in 1942.

Processing of cases of this kind is being sade pursuant to instructions contained in letter dated 18 September 1945 (AG 189, 18 Sep 45 SS) subject: "Philippine Claims Agrinat Pormer Nonappropriated Welfers Sundry Punds" from General Headquarters, United States Army Forces; Pacific, Claims for goods and property furnished are processed like any other procurement case and claims for services rendered are processed like any other wage claim case.

of full. Services of mess attendents normally would be paid from ration savings for period unit was operating on garrison rations.

3. Under the provisions of AR 210-50, entitled Posts, Gampa, and Stations, Noneppropriated Fund, per 24c(5) and AFPAC Reg 75-10, per 17d "all accomulated and unexpended belances from ration savings composed of cash on hand and in bank after aron reason savings composed of each on head and in bank after payment of all outsanding liabilities; if may, mich becomes surplus through inactivation or transfer to the field ration, will be turned in without delay to the mercar disburing officer for deposit to the "credit of the appropriation Registing Guner terrester Service, Army," When this provision claim segment ration savings are then payable like any other sage claim or procurement claim.

4. "Officially all units of the UsAFF2 were placed on an ewtomatic daily field ration as of December 1, 1941, as covered in Administrative Order No. 1, Beadquarters, USAFFE same date." (See par 1, 2nd Ind by Brig Gen Chas C. Brake to Claims Service in Statistics Section).

5. In view of this indorsement which determines the date 2. In vase or this inforement which determines the date of theme from perform ratio to field rations, all claims equinat ration savings thereafter (becamber 1, 1941) are than payable from nemogenerated must funde as provided by AB 210-50, entitled Fouts, Camps, and dations, Bonoproventied to Pand, per 204(4) dated 10 personal value of the Market Mar 75-10, per 174(4) dated 1 showaber 53, which refer that the remaining in unit, bendgmarters, or special sale for third the remaining in unit, bendgmarters, or special sale for the remaining of the personal value of th the date of inactivation will be forwarded to the Army Central Welfere Funds.

 Other claims against nonappropriated unit funds are payable under the provisions of AR 210-50, entitled Posts, Cemps, and Stations, Konspropristed Fund, par. 2xc(4), dated 13 December 1945, and APPAC Reg 75-10, par 17c(4) dated 1 November 1945, as quoted in the preceeding paragraph.

t/ W. F. Pabet 2nd Lt., Inf Znd Lt., inf Investigating Officer

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O. LIMPRIVIOUS OF SECTION/IIIs, - The net working easity
The same and the same of the same same same same same same same sam
welfers funds to Finit ADMINISTRATION at day of each accounting
that deal countries has the APPAG on WILDIG Control Wat Paragraph
Designation of Helfare Funds
The state of the s
Boards, Councils and Custodians 7
Distribution of Dividends of Revenue-Producing Funds 8
Limitations on Welfare Funds 9
Reports 10
Safeguarding of Welfere and Sundry Funds
Expenditures Authorised from Nonappropriated Funds 12
and the same real state and the same state of th
Accounting for Noneppropriated Funds
Auditing of Monappropriated Funds
Inspections
Transfers of Welfere Funds
Inactivation of Funds and Disposal of Property 17
The same of the sa
A TRANSPORTED OF SECTION TO THE PROPERTY OF SECTION ASSESSMENT OF

- of funds will be as follows:
 - a. APPAC Central Welfare Fund b. MIDPAC Central Welfare Fund
 - c. (Some of Major Echelon) Welfare Fund d. Headquarters Fund . Regt Div.
 - raph 1 d. Headquarters Fund hege Regt e. Unit Fund Go. Regt allers Fund f. (Name) Special Welfare Fund.
- BOARDS, COUNCILS AND CUSTODIANS .- a. Central Welfere Funds will be administered for their respective commands by Boards of Directors, Major echelon funds, headquarters, unit funds, and special melfare funds will be administered by councils, and sundry funds by boards or councils. Each fund will have a duly appointed custodian whose duties and responsibilities will be as emmarated in AR 210-50. Proceedings of boards and councils will be recorded. The records will indicate members in attendance and will be signed the chairman or president.
- b. The Board of Directors, AFPAC Central Welfare Fund will consist of five officers designated by the Commander-in-Chief United States Army Forces, Pacific. The assier member will be the Chairman of the Board.
- The Board of Directors, AFPAC Central Welfere Funds, will designate a Recorder-Custodian who will be the schministrative officer for the Board of Directors. Such officer, enlisted and civilian assistants as required may be assigned or employed. The Board will exercise for the Commander-in-Chief, United States
 Army Forces, PAGIFIC, the duties and responsibilities exercised for the Mar Department by the Board of Directors, Army Central Helfare Fund.
- d. The Board of Directors, MILPAC Central Welfers Fund consist of five officers designated by the Commanding General If the United States Army Forces, Middle Pacific.
- DISTRIBUTION OF DIVIDENDS OF REVENUE. PRODUCING FUND. O. Dividends of the MIDPAC Exchange Fund and MILPAC Motion a. Dividends of the MIDPAC Exchange Fund and History Such and I starte Fund will be paid and distributed an accordance with directives of the Commanding Seneral, United States Army Forces, Middle Facific, who will furnish the Commander-in-Chief, United States and Commander-in-Chief, United States and Commander-in-Chief, United States and Chief States Army Porces Pacific, with copies of all such directives.
- b. Dividends of the United States Army Forces, Western Pacific Exchange Fund and other exchange funds in the Pacific including occupied territory will be said to the Army Welfers Fund as directed by its Board of Directors, the responsibility for the be redistributed in accordance with pelicies establish coedings of the Board of Directors. Itsed them channels to the commander responsible for

- Mejor echelon funds \$1.00 per man besed on total military strength.
- Headquarters funds \$0.60 per man based on total military strength.
 - c. Unit Funds \$3.00 per men besed on total enlisted strength,
 - d. Other Welfare Funds As prescribed from time to time by
 - REFORTS.-s. Whonever a new noneppropriated Tund is established a report of its activation, designation, and custodian will be made to the beadquarters charged with sudit thereof (see paragraph 14).
 - b. Monappropriated funds sutherized by the regulation will prepare and submit such reports as may be directed from time to time.
 - mil received, affequend, disburse and account for funds in accordance with regulations and directives and in observace of politics and procedures prescribed by the board or council of the fund and of the commend having furindation over the fund.
- b. Borking Belance. Cash in excents approved by the commanding officer may be kept at the risk of the custodian in his personal possession for mosesary cash pagmant.
- c. Bank and Finance Office Deposits. Cash in excess of encunts required in the working belance will be deposited promptly in banks which are authorized depositors for Federal funds or with a Finance Officer as a special deposit.
- d. Absence of Castoliene In the cent the cattolien of my fand is shawn from his past of day, on laws or otherwise, for a paried accessing these day and not exceeding ten day, the efficient encounter from the cattolien to set in his of the fand will appear and the cattolien to set in his of the fund to such substitute and will assume that the fand of the fund to such substitute and will be assumentable therefor, in deplicate, one copy of which will filled with the fund occurs faring the paries of the cattering the form of the cattering the fundamental parties. The cattering the fundamental parties of the cattering the cattering the fundamental parties of the special parties of the special parties of the cattering of the cat
- Eurety Bends.- At the discretion of the respective councils
 of noneporopristed funds, custodians and their employ the funds from
 loss in case of defalcation.
- f. Low of Pands. In case of test of cabe or there as fund, other than filmental loses incurred in normal powering circumstances will be carefully investigated by a bear of interested random reported by the community of the comm

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g. Leans .- Leans from noneppropriated welfare funds other than from Central Welfare Funds are probibited.

12. EXPENDITURES AUTHORIZED FROM HONAPPROPRIATED FUNDS .- a. Articles which may be obtained on requisition from a supply service will not be purchased unless they are immediately necessary and are not available for issue at the place required.

b. Bills will be paid promptly, normally within thirty days after the end of the month in which the obligation was incurred.

c. Purchases may be unde for such supplies, equipment and services as are within the scope of the purpose for which the fund was established which contribute to the entertainment, recreation or comfort of the personnel, provided the procurement for any such article or service is not probibited or restricted by orders, directives or regulations.

13. ACCOUNTING FOR MONAPPROPRIATED FUNES .- . The system of accounts for welfare and sundry funds will be that prescribed by the War Department (Council Book, WE AGO Form 10-4. formerly CMC Form 15 and TW 20-221, February 1945) modified to meet local conditions.

b. The custodians of all welfers and sundry funds are responsible for the saintenance of the necessary books and records to reflect the current status and condition of the respective funds and to provide current data for reporting purposes in accordance with splicable accounting and reporting procedures. Transactions per-taining to a fund will be entered in the accounting records promptly. Accounting records will be retained for 3 years after the date of the final audit and will then be destroyed unless with respect to any entry or omission of an entry a civil claim, criminal action, or military disciplinary action has been initiated. A copy of a financial statement of the status of each fund and of its revenues and expenditures will be given publicity at least quarterly in order that the menof the installation or organization to which the fund pertains may be apprized of its conditions. Such publicity will be obtained through appropriate media or by display of such statements on bullatin boards.

c. Each south the custodian of each welfare and sundry fund will prepare a statement of the condition of the fund as of the last day of the preceding month. Accounts will also be closed when an instellation is abandoned or a unit inactivated, or when there is a change in custodians.

d. Other Account Records .- (1) Gustodians of welfere funds will maintain records of receipts and collections. Payments from such funds will be made generally by voucher. In the event that preparation of a voucher is not practicable, the custodian will obtain or prepara a memorandum evidencing the transaction suthenticated by a consistenced officer. Youcher or memoranda will be usintained in a separate file for a period of at least 3 years.

(2) The custodian of a welfere fund will keep such other records as may be required in order to insure proper accounting for the receipts, expenditures, assets and liabilities of the fund.

AUDITING OF MOMAPPROPRIATED FUNDS .- The following policies ere established with respect to the suditing of welfere and aundry fundes

b. MIDPAC Central Welfare Fund and welfare and sundry funds within the Middle Pacific area will be audited at least geni-annually and upon change of custodian, as directed by the Commanding General United States Army Forces, Middle Pacific.

c. Major echelon, headquarters, unit special welfare and sundry funds in the Western Pacific area including occupied territory will be sudited at least semi-annually and upon change of custodians by a disinterested officer designated by the Commanding officer of the next higher echelon of commend.

15. INSPECTIONS; - Inspections will be made by officers of the Inspector General's Department as required by regulations and orders.

(AG 116, TRANSFERS OF WELFARE FUNDS .- a. No cash or other assets of a welfere fund will be transferred to other welfare funds when only a portion of the personnel of an organization is transferred to organization. If an entire organization is transferred to, reconstituted in, or redesignated as another organization, the welfere funds of the organization, including all assets and liabilities will also be transferred: When a reconstitution results in the declaration, of a minor proportion of an organization's strength as surplus such fact will not prevent the transfer of funds hereby sutherized.

b. Transfers of funds to succesor custodians will be accomplished by transfer of complete records of the fund and the following certificate; "I certify that to the best of my knowledge and belief the attached statements are a complete and accurate record of the status of the fund, revealing all outstanding liabilities and sums due, and that the property owned by the fund is on hand." When necessary, the foregoing form of certificate will be changed to be in accordance with the facts. The successor custodian will receipt for the fund property after satisfying himself of the accuracy of the above statements.

17. INACTIVATION OF FUNDS AND DISPOSAL OF PROPERTY .- a. General. Donated property will not be sold through commercial channels without the prior approval of the donor (see b. below) Surplus property (other than cash and securities) of a welfare fund will be redistributed among other welfare funds to the greatest possible extent. Accordingly, sales of such surplus property through commercial channels are subject to the foregoing provisions, and to such other provisions as may be contained in other partinent directives.

b. Property donated by American Red Gross. - No surplus property donated by the American Red Gross to a welfare fund will be disposed of except after notice to and consultation with the American Red Gross. All or any portion of such property will be donated to the American Red Gross upon its request.

c. Surplus Property and assets of welfare and sundry funds .-Property owned by welfers and sundry funds which becomes surplus through requestion in strength, inactivation, or because of shipping restrictions at the time of trensfer of the organization to a new station will be disposed of as follows:

(1) By sale at fair value to other welfare or sundry funds.

(2) By voluntary transfer to other welfere or sundry funds, the American Red Cross, or the United Service Organizations.

(3) By sale at fair value to other governmental or commercial agencies.

HEADQUARTERS AFWESPAC

CHECK SHEET

Do Not Remove From Attached Sheets

Note No. 1 File No.

Subject: Disposition of Claims Against the Army Exchange and Centrel Welfere Fund.

FROM: Chief of Claims, TO: All Officers in-Charge, 29 October 1945
AFWESFAC, APO 707.
Team Directors

1. Claims against the Army Exchange and the Central Welfare Fund will not be forwarded to any Claims Commission.

10 Mar 2. These Calairs will be investigated in the usual manner, including the report, recommendately, properties and distribution of form inc. 301 and forwarded to the Director, Olains investigating Service through the Officers in-Charges of Service Officers. The Director, Olifica investigating decries will be assume the file and prepare the newbody lettle of commendated from the Other of Chima.

3. In reporting conductor for bringing on Central Californ Fund chains on Weedy Report From 200, There Took Teacher Part Exchains Californ under Supposition of Calaforn Settembline 25 and 24, and insert Central Welter Fund claims between lines 25 and 24, and insert Central Welter Fund Calaforn Settembline 24 and 25. These are completed investigations completed, the investigation of Canadacting the number of investigations completed, the investigating officer will be given the same credit for completed Fost Exchange or Central Welfare Fund cases as for those sent to Claims Commissions.

o/ Fred While t/ FRED WARE 11

2 Luday Forms to Jacob, Jacob,

Colonel, GSC, Chief of Claims.

Copy for: Major P W Becker,

Chief, Manila Branch

HEADQUARTERS AFWESPAC

CHRCK SHEET

Do Not Remove From Attached Sheets

Note No. 1 File No. Subjects Forms for claims against the Central Welfare Fund.

FROM: Claims Service, TO: Major P W Becker 23 October 1945 AFWESPAC, AFO 707 Director, Manila Branch

1. Inclosed is a small supply of "Claims Against Unit Funds (Central Welfare Fund)" and "Report and Recommendation of Claims Service on Claim Against AFFAC Central Welfare Fund! forms to be used in conscition with any claims that may be filed against the Central Welfare Fund.

2. Unit1 it has been determined that a large number of this type of claims will be filled, these forms will not be missorphead, and, in the meantime, it is suggested that these forms be reproduced by typeswith if a few are needed. In case my team receives into that there will be a large volume of this type of claims, it is requested that this office be advised so that the inclosed forms may be missographed in quantities wiffcient to need the desamin.

FOR THE CHIEF OF CLAIMS:

s/ Fred Wade t/ FRED WADE Lieut. Colonel, JAGD,

2 Incls: Forms

Director, Claims Investigating Service.

No claim for services rendered or property furnished based upon the foregoing has been filled with any other government againg.



(CENTRAL WRIFARE FUND) Date __ NAME OF CLAIMANTS _ Address: ddress: Street and Number Province Province Facts as to services or property furnished forming basis of claims No claim for services rendered or property furnished based upon the foregoing has been filed with any other government agency. I aweer that the above statements are true to the best of my knowledge and bea meet tant ton more statuments are true to the best of my knowledge and belief; that the services or the property was furnished by ne as above stated that I so legally entitled to receive payment therefor; and that there is justly owing as the sum of y in the part of which has been paid, and which account I agree to accept in full end final settlement of my claim.

Subscribed and sworn to before me this ____ day of __

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HEADQUARTERS CLAIMS SERVICE, APRESPAC APO 707

AG 188 (18 Report and Recommendation of Claims Service on the 1946 Claim Against AFPAC Central Welfare Fund

SUBJECT: Philippine Claims Against Former Somappropriated Welfare as

TO: AFPAC Central Welfare Fund, APO 500

Cleiment Cleim No. Address Anount Cleim No. Anount Cleimed F Date Filed

STATEMENT OF FACTS (List exhibits, and use additional sheets if necessary):

2. The Commanding Several, NYMECTAC, is charged with the ecosytance or such classes in sendal of the Communior in Chief, and with responsibility of Investigating such claims in accordance with procedures to be established by exceeding before Board of Directors, AFREC Central Molfary Fund, and your handquarters.

Recommendation and reasons therefor: endation of the Commanding General, and the property of t

By command of General MacaRTHUS

Investigating Officer

RECOMMENDATION APPROVED.

PROVED. Acst. Adjutant Consrel

FOR THE CRIEF OF GLAIMS.

INTUINED, RETHER, CLAIMS SENTINE, APPENDENCE, OPPICE OF THE CRIEF OF GLAIMS, APP. TOT. 228-01-008-1145.

THEE; Commanding General, AFF-SCFAC, APO 707.

Date 10 17 Communitor in-Chief, AFAC, AFO SOO.

OUNT D. MERRYAN, Oughain, Jaco



GENERAL HEADQUARTERS UNITED STATES ARMY FORCES, PACIFIC

AG 158 (18 Sep 45) SS

APO 500 18 September 1945

7 9 10

SUBJECT: Philippine Claims Against Former Monappropriated Welfare and Sundry Funds.

- CO : Commanding General, United States Army Forces, Western Pacific, APO 707
- In order to maintain the good name and integrity of the Army and its organizations, it is directed that claims against nonappropriated welfare and sundry funds for goods sold and services rendered prior to the surrender to the Japanese in 1942 be investigated.
- The Commanding General, AFWESPAC, is charged with the acceptance of such claims on behalf of the Commander in Chief, and with responsibility of investigating such claims in accordance with procedures to be established by agreement between Board of Directors, AFFAC Central Welfare Fund, and your headquarters.
- Claims, together with recommendation of the Commanding General, AFWESPAC, will be forwarded to this headquarters, attention Board of Directors. AFPAC Contral Welfare Fund.

By command of General MacARTHUR:

s/H. W. Allen t/H. W. ALLEN Colonel, A.G.D. Asst. Adjutant General

1st Ind.

HEADQ ARTERS, CLAIMS SERVICE, AFWESFAC, OFFICE OF THE CHIEF OF CLAIMS, APO 707, 22September 1945.

THRU: Commanding General, AFWESPAC, APO 707.

TO : Commander-in-Chief, AFPAC, AFO 500.

Appropriate action will be taken by this Office to comply with basic communication.

FOR THE CHIEF OF CLAIMS:

JOHN D. MERRIAM, Captain, JAGD , Adjutant.



CLAIMS SERVICE, AFWESPAC

INTER-OFFICE CHECK SHEET

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Note From To Subject: Claims Against Company Funds.

DCC DIS 10 : 1. Under the regulations in force at the present time. 4/9/45 \$: company funds and the funds of clubs and associations of en-: listed men and officers are regarded as quasi-public funds. : These funds are classified by AR 210-50, 1 June 1944 as sundry : funds and paragraph 1 of AR 210-50 provides that the nature : of the activity of these funds imposes on the War Department : the duty of supervising the operation of these funds. Para-: graph 5a directs the War Department to supervise the manages ment of sundry funds. Their quasi-public nature is further : emphasized by the provision in paragraph 51, AR 210-50 that : the property of a non-sopropriated fund will not be distri-; buted to any individual. To a limited extent therefore, these : funds are considered instrumentalities of the United States.

1 Most 22 USAFFS Regulations P.Th. 16 September 1962; makey to the back in Jans of AR 120-50 for the control of non-spepropriated Funds in this theater but goes further than 18. 210-50 full yet widing not long for the superstation of the summagement of milks the funds but also for the control of their use, distribution to the funds but also for the control of their use, distribution of the summagement of the their use, distribution of the summagement of the their use, distribution of the summagement of

9. The Markel Control Ballers Fund is entherized to make prysents form money poid to it to creditors of former head-quarters, unit or numbry funds where such funds no longer exist becames of the inscrivation or distanting or the installation or or unit continued in existence, and where such claims would have been payable from the respective rand, langua it has

4. If there are may funds swallelle in the USATE Control Welfers Fund or its successor; it appears that these are available for the segment of claims and creditors of all company funds and clube satablished by military pervenuel. If, because, it funds are included to the segment of the season of the second of

 It is suggested therefore, that if you concur in these views, the problem can be presented to the successor of the UBAFFE Central Welfers Fund for comment and recommendation.

(Initials) P. C. D.

Concur (Initials) s/P. W. S. t/P. W. S.



CLAIMS SERVICE, AFWESPAC

INTER-OFFICE CHECK SHEET

Do Not Remove From File					
Note No.		s To	File No. Subject: Claims Against Company Funds.		
1	R.G.P.	: P.W.B.	: 1. Numerous claimants have requested information : with respect to merchandise sold in 1941 to verious : Company Funds, Enlisted Men's Clubs, Officere' Clubs, i etc.		
		irnis, 51 to limite nited 5to	2. Since these claims are not obligations of the U. S. Army, such claims are not being accepted or processed by this office.		
		to fee	3. The memes of the custodians of such Funds or the disbursing officers of such Clubs are not known, and if known would undoubtedly be found listed as dead, missing in action or as prisoners of war.		
: : :		en subsit	4. Although the U.S. Army may not be legally a liable for these claims, the effect of a lack of redress open to the claimants involved is contrary to that intended by our various claims regulations and statutes, and reflects upon the integrity of the United States Army and Government.		
3 3 3 3 1 3		tarned 1	5. Most of these Funds carried belances with various benking institutions in the Philippines, and upon accupation the Jagenese closed out these belances and transferred the credit to Japan, generally to the Beak of Teisman. However, it is possible that utinately wer claims may be recognised for such bank deposits or other assets of the Funds may be recovered.		
: : : :			6. It is noted that Army Regulations have been changed to permit the Army Exchange Service to assume a similar chilgations of the various Post Exchanges in this theater. In each case a Subrogation Agreement is signed by the claimant which will later permit the Army Exchange Service to share in such recovery as may be made by the various Fost Exchanges.		
:			 It would appear desirable that if no means of honoring these claims can be found under existing regulation and statutes, that the problem be presented to higher head- self and the problem in the problem is an expectation. 		
:			(Initial) R.G.P. t/ R. G. P.		
2	DMIS	DIS	Goncur in request of Capt. Phelps		
3 :	DIS :	DCC :	(Initials) (Initials) P. W. B.		

Distant Lordant Dank Starten ...

.

Chief of Claims,

TO: D C/S A,

25 August 1945

- "Ithough debts of Army Fost Springer are not obligations of the United States Government or of the Army Standard Oil Oc. "Onliformis, 316 U. S. 481) and although the functions of Divise Service are listed to the consideration and wit leavest of claims explicit United States, we agreed to aid in the investigation of claims against pain endangers incurred in the Philippines prior to 6 kgs 1982 in orpost endangers.
- 2. Major Littleton, Army Enchange Service Branch, AFGERMO, reduce the file on claims investigated by Olean Service and, in turm, sends them to Army Exchange Service, New York, for final action. Information recuired to complete the investigation of sub_lation as are submitted to this Office is obtained by our Investigating Service before the files are brusted with recommissions to Major Little-before the files are brusted with recommissions to Major Little-
- 5. The only known instance when a port exchange claim has been returned involved one claim which the Arry Exchange Service requested claimant to execute an assignment and subregation agreement as part of the final action taken on the claim by Arry Enchange Service Products to the claim to the reluctant bear reluctant be and a part in the final settlement of them end that the service of the control of the

J. A. MYATT, Colonel, JAGD, Chief of Claims.

CLAIMS SERVICE, AFWESPAC

INTER-OFFICE CHECK SHEET

		Do Not Remove From File RGP/alm
Note No.	190 (22 Jun 45) From To	File No. Subject: Post Exchange Investigation
1. :		 After conference with Capt. Gatling, Special Servi AFAC it has been determined that in the future files on the investigation of Fost Exchange Claims, together with the opinion of Claims Service, should be forwarded by Check Sheet to Army Exchange Service Breach, Headquarters, AFMESFAG, APO 707, attention Hejor Littleton.
:	2. In	 It is understood that after review of the files, Major Littleton will send the same to the New York Offices for final disposition.
:	would be done if	the claims wors to be mail by appropriated finds.
		s/ R. G. P.
:	the Cilk.	
: : : : : : : : : : : : : : : : : : : :	to to reconstat t	
:		WALFER A. SEDJALF Colorel, A. U. S. Chief, Special Services



GENERAL HEADQUARTERS UNITED STATES ARMY PORCES PACIFIC

150 (22 Jun 45) SS

22 June 1945

MENOPANDUM:

- TO : Ohief, Claims Service, Headquarters, United States Army Forces, Western Pacific, APO 707
- A number of claims are being filed by suppliers or their agents relative to obligations incurred in the Philippine Islands by United States Army Post Exchanges prior to kep 5, 1942.
- In order to facilitate final processing, it is requested that your section make an examination of all papers and documents coming your section in connection with these claims, in the same manner as would be done if the claims were to be paid by appropriated funds.
- 3. If there is necessary data missing, it is requested that our section instruct the claimant to produce the data for inclusion in the file.
- 4. After investigation is made and files are in proper form, it is requested that the papers and documents, along with an opinion as to the authenticity of the claims, be forerafed to Special Services Officer, AFWESPAG for transmittal to Army Exchange Service, New York, for first action.

WALTER A. NETOALF Oolonel, A. U. S. Chief, Special Services

O P

UNITED STATES ARMY FORCES IN THE FAR EAST RGP
OFFICE OF THE CHIEF OF CLATES

RGP/efe

Eald Army Exchang Satisfied in return APO 501 Bull Jab. Apr. 43 a. 178.

MEMORANDUM TO: The Chief of Claims, USAFFE, AFO 501.

SUBJECT: Cleims against Post Exchanges.

1. A number of contract and adjustant claims have been received by this office in which a post scotney is this real children Haither the Army nor the War Department is not him for the contraction of post exchanges (see digest of BUL 146, centions prepared by Lt. Mittastt).

2. In a conversation with 11, Col. term, desistant Chief of Special Services, located on the ord floor of this building it was suggested that claims implying post exchanges be referred to his office which will then forward then to the proper post exchange office or unit involved so the case sight be. It is desirable and would be not helpful if, before sending such first to Col. term, all intrastion which can be pathered locally be obtained and included in the analysis of the contrast of

HOBERT G. PHELPS
let Lt., JAGD
Investigating Officer,
Cleims Service, USAFFE.







DIGEST OF BUL, JAG, DECISIONS COMPILED BY LT. WHITSETT

Army Exchange Service AR-210-50

Held Army Exchange justified in refusing to accept merchandise after date of delivery specified in its order. Bull JAG, Apr. 43, p. 175.

Held Army Exchange contracts for manufacture of clothing are not downment contracts so that contractor has right to freeze labor. Bull JaG, Apr. 43, p. 175.

Held Army Exchange contracts are not subject to renegotiation because they are not Government contracts. Bull JAG, Mer 43, p. 127.

Held debts of Army Exchanges are not obligations of the Government and are in no respect guaranteed by the Government. Bull, JAG, July 43, p. 294.

Held employees of Army Exchange Service and Army Exchanges are not employees of United States within the meaning of Defense Housing Act. Bull JAG, Ann. 43, p. 43.

Held the Federal Coverment neither seatmes nor is liable for any of the finnesis obligations of Any Exchanges. Ottos Standard Oil Co. v. Celifornia & Standard Oil Co. v. Celifornia & Standard Oil Co. v. Johnson, 316-U. S. 481. Bull JAG, Oct. 43, p. 410.

Asst. BDG | Noted. | Red de de





STANDONANTONO MON ANA UN NATURALION (SIN)

Battalion Fund

DOC

No. 3 Attached claim has been submitted under AR 25-100. Inas-

smuch as the military Personnel Claims Act of 1945 applies to individuals only it appears this claim would not be payable thereunder. It appears it may be payable under AR 25-25 or some other regulation and for this reason it is submitted for

1. consideration and decision, grafustion was angaged in active combat against the somey on Layte, 7. 1. It about 1920 an enery plans destroying government, personal, and destroy property almost in total.

2. Army Regulations 25-100 and UNAPPE Reg 1-75 claims for personal Capt priDCC ty lost as a result of energy action. Forever there are no Lewis 1. It is my opinion that the Wilitary Personnel Claims Act of 1945 does not contemplate a claiment which is really a fund and not as individual. Under the superseded Statute the text of JAGO prepared for claims under AR 25-100 indi-

cated only individuals as claimants,

2. Since the property here was purchased out of nonappropriated funds and became the property of a fund and since under par. 4h. i, property of a fund, such as this, cannot be considered the property of military personnel composing the unit, it is difficult to see how we can say the property of military personnel is involved.

3. The claim can in my opinion be entertained under AR 25-25 as a loss incident to non-combat activities of the 'Army ovisions of 18 25-100 wer limited in scope to chains for lone damage, or destruction of private property of military personnel and civilian suclayees, and so not include claims for loss of organizational property.

DCC There is no appropriate statute or regulation which provides for DCC reinforcement Noted a destruction of Battery property by enemy action. that they are all instrumentalities of the JaBakesteen Jid Sublemin !

HEADQUARTERS 302d AAA GUN BATTALION (SEM)

Room 2006, benitten Builden, seattle 1944.

SUBJECT: Claims for Battery Property purchased with unit funds.

- : Chief of Theatre Claims Service, APO 501.
- 1. On 25 October 1944, this organisation was engaged in active combat against the enemy on Layte, F. I. at shout 1920 an enemy plans dropped a bash or bends on the position occupied by two of our batteries, destroying government, personal, and battery properly almost in total.
- 2. Any Regulations 25-100 and UNAFFE Reg 1-75 chains for personal property lost as a result of enemy action. However there are no provisions as regards bettery processed unterstanding the sufficient act to wherever year large with minimum and the equipment may be replaced in kind or the monitary value recovered in lieu thereof.

Forces upocal Borriss College & Limitense Fred. Henor, Any Ale Forces upocal Borriss College & Limitense dights in the second of \$750 with theorem. MAMES P. 200000 which of the Schafford Paid of libs corrise Gendre, lab Le. 20000 which of the Schafford Paid of libs corrise Gendre, lab Le. 20000 and object were to be distributed free to UB a Claim Officer but under 90 kb years deby Liesthant Theore distracted this savehendies into the

PEIG 1st Ind. 1st Ind

- TO: Commanding Officer, 502d AAA Gun Battalion (SEM), APO 955.
- 1. The provisions of AR 25-100 are limited in scope to disins for loss, damage, or destruction of private property of cilitary personnel and civilin employees, and do not include claims for loss of organizational property. Section 715 (6), 1915, 09, 350, 1912-1940).
- 2. There is no appropriate statute or regulation which provides for enhancement for the destruction of Battery property is easily action. Battery property is the same as company funds and headquerters funds, in that they are sail instrumentalities of the United States. 128 Bulletin 1, page 147, ang. 1942. It has been specifically held that where the claimant is an agency of the Government, there coin be no residurpment to the Government For dumage to its own property. JAG, Bulletin 11, page 433, November 1943.

For the Chief of Theater Claims Service.

W. G. ELLIOTT, Major, FA., Assistent. SPJGD/41576-C

(Squadron Fund of 31st Service Squadron, 23rd Service Group)

MEMORANDUM FOR THE CHIEF OF CLAIMS DIVISION, J.A.G.C., Roem 2606, Munitions Building, Weshington 25, D.C. 23 October 1944.

Subjects, Claim of Squadron Fund of 31st Service Squadron,

- 1. Amount and date of filing: \$228; 22 April 1944.
- 2. Type: Other merchandise lost in transit while in custody of Army transportation service.
- 3. Date and place of incident: 17 June 1943; between Anchorage,
 Alaska, and Amchitka, Alaska.
- APO NO. 986, U.S. Army.
- 5. Facts On 17 imm 19/3, Lieutenent Fred F. Ebener, Army Air Process Special Service officient et Anchorege, Alanks, purchased candy end cigars in the secont of 330 etch arminded him by the custodian of the Squadron Fund of 3185 service Cang Turnished him by the custodian of the Squadron Fund of 3185 service Cang Carrished him by the custodian of and cigars were to be distributed free to the source of the control of the control of the service at Anchorage, Alanks, for shipsent to Lieutenent Colonel Palans R. Hughes, custodian of seid fund, and the service at Anchorage Alanks, While in custody of the Army transportation service at Anchorage, Alanks, While in custody of the Army transportation service at the service of the service of \$225, was lost or pilfred. It never has been accounted, of the value of \$225, was lost or pilfred. At never has been accounted to the service of the
- 6. Opinion: The claimant is a unit fund. AM 210-50, 29 December 1942, in force 17 June 1943, when the loss occurred, contained a provision (par. 13e, 2) providing that such funds were instrumentalities of the United States. This office held under AM 210-50, 1 November 1936, which contained the identical provision (par. 15e, 2), that property for such fund and not the property of the United States.

SPJGD/41576-C

SPJGA 1942/4705, October 10, 1942 (Bull JAG, Oct., 1942 p. 306); JAG 123, 21 November 1941. This office has also held that the property of an Army exchange was the separate property of the exchange and not the property of the United States or the Army and that, therefore, the exchange owner legally could be a claimant within the acts of December 28, 1922 and July 3, 1943, SPJGG 1942/4872, 18 October 1942, (Bull 146, Oct., 1942, p. 282); SPJGG 1944/1538, 26 January 1944 (Bull 146, February, 1944, p. 66). On the same basis the owner fund in this case comes within the purvies of the act of July 3, 1943. In the case of Army exchanges, however, the War Department decided, as a matter of policy, not to approve their claims for the reasons that Army exchanges are activities of the War Department, are operated on a profit basis and purchase their supplies from profits on sales. No such reasons of policy exist in the case of unit funds. While such funds are subject to regulation by the Wer Department and are controlled by applicable Army regulations, the Government has only a regulatory and not a proprietary interest in them. They are the sole property of the enlisted personnel of the unit. Their purpose is to supplement the activities of supply arms and services in contributing to the comfort, pleasure, contentment, and the mental and physical improvement of the enlisted men of the organization, They are not operated on a profit basis. The War Department acts in the nature of a trustee of such funds (JAG 123, 21 Nov. 1941). There are very impelling reasons pertinent to morale why claims against the War Department based on losses resulting to such funds from acts of military personnel should be approved. The property loss was caused by the acts of military personnel acting within the scope of their employment and was not caused in whole or in part by any negligence or wrongful act on the part of the claiment, its agents or employees. In M. 21 - 1 which together

 Recommendations The claim of Squadron Fund, 31st Service Squadron, 23rd Service Group, should be approved, in the amount of \$228 under the provisions of the act of July 3, 1943 (37 Stat. 372; 31 U.S.G. 223b).

All contains ind servers /s/ Edgar A. Donohus are

EDGAR A. DONOHUE, Captain, J.A.G.D.,

1 Incl. Acting Chief of Legal Review Branch,
File. Claims Division, J.A.G.O.

d. Proposit rescassion contracts will 23 October 1944.

The foregoing claim of Squadron Fund, 31st Service Squadron, 23rd Service Group is approved in the amount of \$228, as above recommended.

f. Club contracts are solate /s/ Relph G. Boyd of oth.

RAIPH G. BOYD, arly Colonel, J.A.G.D., Chief of Claims Division ARMY REGULATIONS) No. 210-60

WAR DEPARTMENT Washington 25, D.C., 3 April 1947

the prior approval of the tours of the STATIONS a secretary stablest

Officers' and Moncommissioned Officers' Clubs and Messes and Similar Associations

Section I. General	Paragraphs
II. Establishment and dissolution of nest clube-	1-2
and messes and similar associations	3-10
III. Personnel of post clubs	11-16
IV. Operation of post clubs	17-30
V. Unit and organization clubs and messes	
The Adjutant Cameral EXTRACT	
The second secon	7 7

- 5. Definition. = N. Officers' and noncommissioned officers' clubs and messes as adjuncts of the Amy a total Event protection ertain services essentially for the convenience, recreation, and social welfare of the officers, werrent efficers, and noncommissioned officers and their families stationed thereat. Other and messes may include such branches and departments as are measury to conduct and control properly the staivities unthorized. Officer and noncommissioned officer clubs and mess funds are sundry funds as defined in AR 200-50, which togother with those regulations will govern club and mess operations.
- 28. Contracts. a. Under the provision of these regulations the secretary is the contracting party for the club, and he is authorized to execute contracts obligating the club.
- b. All contracts and agreements to which post clubs are parties will contain, when applicable, the statement that such contracts will be terminated when a club is liquidated, or for other reasons at the option of the club.
- c. Contracts on behalf of a post club will not cover periods of more than 1 year without the approval of the commanding general of the appropriate command.
- d. Proposed concession contracts will be submitted by the post commender to the commending general of the appropriate commend for approval.
- e. All contracts involving future performance will be reduced to writing, signed by the contracting perties, and filed in the records of the club.
- They are not Government contracts and the distinction between club contracts and Government contracts and the distinction between club contracts and Government contracts will be observed and clearly indicated at all times.

AR 210-60

g. No contract will be executed by the secretary without the prior approval of the board of governors and the post commander.

POSTS, CAMPO, AND STATIONS.

BY ORDER OF THE SECRETARY OF WAR:

Administration of funds -- - DWIGHT D. BISENHOWER OFFICIAL.

EDWARD F. WITSELL Chief of Staff

Major General

The Adjutant General . Funds of clube and similar secocia-

of such clube and associations which is immoralsand decimablishes of the existing precises of men-

of all installation or organization, through the effects on otherwise managing the effects of the grammaring officer of the installation or

No. 210-50

ARMY REGULATIONS) WAR DEPARTMENT Washington 25, D.C., 13 December 1945

ment of such a club or association POSTS, CAMPS, AND STATIONS

for Init Nonappropriated Funds obtained by bermains from any appropriate

escalta, or by contribu Paragraphs Section I. Basic plan for nonappropriated funds - - 1-5

II. Classes of funds - - - - - 6-13 III. Administration of funds- - - - - 14-25

are accepted only as gifts to the club or association; and X T R A C T and contributions

12. Sundry funds. - a. Funds of clubs and similar associa-tions. - The commanding officer of an installation or organization, when such action is in the interest of the service, may authorize the establishment, maintenance, and operation of funds

of clubs and similar associations for military personnel, such as officers' clubs, noncommissioned officers' clubs, aviation cadets' clubs, etc.

(1) Such clubs and associations will be established. operated, or disbanded in accordance with the

provisions of Army regulations, and any provision of the constitutions, charters, and bylaws of such clubs and associations which is inconsistent therwith will be inoperative. The activities of such clubs and associations, so far as not otherwise controlled by Army regulations, will be controlled and supervised by the commanding officer of the installation or appropriate organiza-

tion. Nothing in these regulations will be construed, however, as eliminating the necessity and desirability of the existing practice of memmay be set all bers of such clubs and associations conducting fund their immediate operations, in accordance with interest in accordance the provisions of their constitutions, charters, or bylaws as approved by the commanding officer ---on Army exchange the installation or organization, through the same as column in club officers, duly slacted from the membership officer as

an activity of thereof, boards of governors, and appropriate the commenting officer of committees, and otherwise managing the affairs the circumstances, no say and activities of such clubs and associations consistent with Army regulations and directives

BY Calof the commanding officer of the installation or organization.

(2) When the commanding officer of an installation or organization determines that the establishment of such a club or association is in the interest of the service, he shall fix the amount of necessary capital, including funds necessary for the purchase of equipment and for initial operations. Such capital may be obtained by borrowing from any appropriate source, or by deposits, or by contributions; provided that arrangements are made for the prompt repayment of loans from the revenues of the club or association; all contributions are accepted only as gifts to the club or association; and that deposits and contributions are accepted with the express condition that no person making a deposit or contribution will thereby acquire or own any funds or property of the club or association or possess any enforceable right or interest therein. No member of such club or association will have, by reasons of his participation either with or without the making of a deposit, any enforceable right or interest in any fund or property of the club or associa-tion; provided that, so long as the financial condition of the club or association warrents, the commanding officer of the installation or organization may provide by general regulation for the refund of any deposit, in whole or in part, without any accretion whatever, at the termination of such member's participation in the club or association.

b. Hess funds. Fost mass funds are sundry funds. Fost messes will be provided by AR 210-60. A separate mess fund will be provided by AR 210-60. A separate mess fund will be provided to extend the provision of these regulations, as they apply in about and similar essociations, and the provisions of AR 210-60. Where a large exchange exists are installation, the operation of post messes as defined in AR 210-60 may be performed by the Army exchange officer as activity of the exchange under AR 210-65 upon request of the contingent of the continuous sundry and the second of the sundry and the second of the second of

BY ORDER OF THE SECRETARY OF WAR:

OFFICIAL:
EDWARD F. WITSELL
Major General
Acting the Adjutant General

DWIGHT D. EISENHOWER Chief of Staff