

VISAYAN-MINDANAO FORCES

DECLASSIFIED
Authority NND 883078

War Department Pay Claim Office
Cebu Branch

***** TRUE COPY *****

APO 718
3 January 1946

UNITED STATES ARMY FORCES IN THE FAR EAST
VISAYAN-MINDANAO FORCE
HEADQUARTERS 82D INFANTRY
AT LARGE
SOUTHERN CEBU SECTOR

EVD/ada

4 February 1942

OFFICIAL COPY furnished all concerned for information.

By order of Lieutenant-Colonel DAVID:

(Sgd) MANUEL F. SEGURA
3d Lieutenant, 82d Infantry
Adjutant

UNITED STATES ARMY FORCES IN THE FAR EAST
HEADQUARTERS VISAYAN-MINDANAO FORCE
C-P-Y WTH-C/nnj

22 January 1942

MEMO: TO ALL CONCERNED.

POLICY GOVERNING THE EMPLOYMENT OF CIVILIANS
BY THE VISAYAN-MINDANAO FORCE

1.- Requests have been addressed to this Headquarters by Officers in charge of various Government activities for authority to employ civilians at exorbitant salaries which are definitely not compatible with the authorized civil service rates of pay. In time of war when men are being drafted into the armed service of the United States from all walks of life ranging from the highest paid executive to the lowest paid laborer and drawing pay on the regular army basis, it is incomprehensible to assume or suppose that a civilian at liberty to seek employment with the government because of war conditions would be offered more than the commencing rate of any of the various civil service classifications irrespective of what he drew at his usual vocation.

22.- The United States Civil Service Commission has classified every trade, profession, or vocation known to man at a rate of pay beginning with a fair entrance salary, and with yearly increases over a lifetime of loyal, faithful service the employee reaches the maximum amount authorized. The following outline makes no pretense of presenting such a list, and it is generally accepted

that the service rendered by the majority of available civilians employed by the Army during the emergency cannot be compared with the service rendered by the regular classified civil servant with a background of many years of service with the government.

3.- In consideration of the above the following policy is promulgated for the instruction and guidance of all Officers of the Visayan-Mindanao Forces authorized to employ civilians and all are enjoined not to exceed the limits set forth herein without the express authority of the Commanding General.

444.- AMERICANS: The following rates are authorized for the hire of Americans and Europeans:

(a) - Clerical work and supervisory work of a general nature.	\$100.00 per month. \$1,200.00 per year.
(b) - Clerical work and supervisory work requiring specific training, experience, and information.	\$120.00 per month. \$1,440.00 Per year.
(c) - Clerical work involving the direction and control of others, such as principal clerk and supervisory work requiring technical training and experience.	\$135.00 per month. \$1,620.00 per year.
(d) - Clerical work involving the Executive control of others, such as Chief Clerk and supervisory work requiring professional training and experience.	\$150.00 per month. \$1,800.00 per year.
(e) - Professionally trained technicians and executives. (No one will be appointed to this grade without the prior approval of the Commanding General).	\$166.66 per month \$2,000.00 per year.
(f) - A five dollar increase per month for exceptional and meritorious service may be authorized after completion of one year service. Employees who prove to be of exceptional value to the Government and possess outstanding qualifications and experience may be reclassified after six months service to the next higher grade provided the maximum amount authorized is not exceeded.	

5.- FILIPINOS: The following rates are to be used unless the local rate is lower, in which case the local rate is to be used. Where subsistence is furnished fifty centavos per day will be deducted.

(a) - Laborers.	P1.00 per day
(b) - Laborers semi-skilled, such as truck drivers, assistant mechanics, assistant carpenters, and kindred trades.	P1.50 per day
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Bob

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Principal Clerks, Accountants, Auditors, Bookkeepers, Stenographers, Typists, and general clerks.

(g) - Technical: Telegraph Operators, Radio operators, Telephone operators, Repair and Line-man, Stationary and Marine Engineers, etc.

(h) - Professional: Lawyers, Doctors, Dentists, Nurses, Civil and Mining Engineers, Etc.

6.- All salaries and rates of pay will be adjusted on the basis of the above table beginning the date of receipt of this order.

By command of Brigadier General SHARP:

JOHN W. THOMPSON
Col., Infantry
Chief of Staff

OFFICIAL:
(Sgd). W. T. HOLLOWAY-COOK
Major, A. G. D.,
Adjutant General

I certify this is a true copy:

Robert G. Smith
ROBERT G. SMITH
2nd Lt. Inf.
Rec. Pers. Det.
War Dept. Pay Claims

GSKRP

Status of Bureau of Posts & Telephone Co.
employees in Visayan-Mindanao Sector.

FROM: Lt Col Gaines
Legal Section

TO: Dir., Rec Pers Div

18 Dec 45

1. It appears from the accompanying papers that at the outbreak of the War, Brigadier General Chynoweth, in command of the 61st Division, USAFFE, Visayan-Mindanao Sector, assumed authority over the operations of the local Bureau of Posts and the facilities of the Philippine Long Distance Telephone Co., Iloilo. Both agencies retained their identity but operated under the supervision and surveillance of the Army for operative and security reasons. On 8 January 1942, a memorandum by General Chynoweth was published to the effect that the Bureau of Posts would continue to function under control of its supervisors but that failure of subordinates to take lawful orders would be reported to Army Headquarters. Further that "inducted" personnel were reminded that they were subject to the articles of war and subject to courts-martial. The employees executed oaths of office as holders of positions in the 61st Signal Company, for example, pledging allegiance to the Commonwealth of the Philippines and recognizing the Supreme authority of the U.S.A. They continued to perform their same duties under Army supervision.

2. It also appears that when war was imminent the employees of the Bureau of Posts were appointed "Volunteer Air Observers" with duties somewhat similar to the "Air Raffle Warden" system utilized in the states. As far as can be determined the employees drew no additional compensation for this duty.

3. From the foregoing it may be concluded:

a. None of these individuals became employees of the War Department and entitled to the benefits of the Missing Persons Act.

b. The so called "induction" of these employees did not make them military personnel in the PA.

c. The available evidence leaves doubt as to whether the "inducted" employees became civilian employees of the PA or actually remained in their former employment status. However, since civilian employees of the PA are not under the Missing Persons Act, further clarification of their status is unnecessary to our administration of the Missing Persons Act.

d. The Volunteer Air Warning personnel acquired no employment status by reason of such service.

D. L. G.

OSMRP

Proposal of Policy.

(2) FROM: Civilian Section TO: Director, RPD DATE: 1 Feb 46
THRU: Chief, Adj Branch
(PE-AUS-Civ)

Request approval of attached policy.

R. B. P.

(2) FROM: Director, Rec Pers Div TO: Civilian Section DATE: 6 Feb 46

(3) Approved.

H. H. H.

(2) FROM: Civilian Section TO: Director, RPD DATE: 16 Nov 45

(1) Problem: Determination of civilian employees on Panay, P.I., under Missing Persons Act.

Discussion: The following contingent construction on Panay were started about 5 September 1941 and work was suspended approximately 15 December 1941 by order of the C.G., 61st Div P.A.

Anilao
Dingle
Pototan

Construction of Landing Fields on Panay began in January 1942 and were located in the following provinces:

In Iloilo provinces:

Mandurriao
Santa Barbara
Sara

In Capis provinces:

Dumarao
Pilar

In Antique provinces:

San Jose

Work started on above fields in January 1942.

Construction of these fields were never completed.

Civilian employees were not working at all fields at time of Japanese invasion.

American Civilian Mining Engineers were construction engineers.

All technical work in the field was under the supervision of American civilians.

American civilians only were on per annum or monthly basis and were paid thru the Finance officers of the 61st Division.

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All laborers were casually hired on a daily basis. Payments to civilians employees (less American Civilians supervisors paid by 61st Division Finance Officer) were paid by Provincial or City Treasurers with monies furnished by USAFFE disbursing officers.

Employees were hired and fired on the basis of existing requirements for laborers.

Employees may have worked on more than one field.

BASIC: C/S fm Civ Sect. to Dir. Rec Pers Div.
dtd 16 Nov 45, subject: "Policy".

No determination can be made as to the number of times an individual employee may be hired and released from employment. For example: One day 5,000 workers would be needed, the next day 3,000 required. All surplus workers would be discharged. However, the following week it is possible the discharged workers would be hired.

Estimated 30,000 employees in Panay are involved by this policy.

Recommendations:

1. That all contonement construction employees at Anilao, Dingle and Pototan be determined negative, casually employed or intermittent work suspended.

2. That employees of all Landing Strips on Panay be determined negative - casual employment.

Except: Where sufficient evidence is furnished to prove claimant is a permanent War Department employee on a per annum basis.

3. That any Landing Strip on Panay inadvertently omitted in basic communication may be adjudicated under this policy.

Conclusion:

It is believed employees on Panay may come under Negative P. A. employees. However, due to the questionable decision and legal aspects involved in this determination, it is believed that a blanket decision of casual employment would suffice to eliminate these claims.

J. T. K.

ILOILO INSTALLATIONS & DETERMINED STATUS

LDK and Company	Non J
Iloilo Dock & Engineering Company	Non J
Long Distance Telephone Company	Non J
Bureau of Posts	Non J
USAFPE Shoe Factory	Non J
Veterans Camp Construction (Suhut Springs)	Non J - (Paid by Phil. Govt.)
Volunteer Air Raid Warning Observers	Non J
Mission Hospital	Negative #1
Emmanuel Hospital	Negative #1
Employees of Airfields	
a. American Supervisors	Positive Determination
b. Laborers (If shown as employees of Bureau of Public Works)	Non J
c. Laborers (If no designation given, merely as employees on air strips)	Negative #1

QM PORT

GENERAL PALANCA
VISAYAN INTERMEDIATE CAMP
MANILA

28 March 1945

General Palanca
MEMORANDUM: To whom It May Concern.

2. All civilians employed by the Visayan-Mindanao Forces during the period of the defense of the Philippine Islands (8 December 1941 to date of surrender) were temporary employees engaged on a month to month basis and were not per annum employees, as USAFFE Headquarters did not authorize permanent employment nor employment beyond the immediate work to be accomplished, nor the allocation of funds for any extended period.

/s/ Paul S. Beard
PAUL S. BEARD
Colonel, F.D.
Finance Officer
Visayan-Mindanao Forces

A TRUE COPY:

Stanley J. Samoy
STANLEY J. SAMOY
Capt AGD
Asst Adj Gen

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MANILA, P. I.

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Finance Officer
Visayan-Mindanao Forces

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Stanley J. Samick
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Asst Adj Gen

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(f) - A five dollar increase per month for exceptional and meritorious service may be authorized after completion of one year service. Employees who prove to be of exceptional value to the Government and possess outstanding qualifications and experience may be reclassified after six months service to the next higher grade provided the maximum amount authorized is not exceeded.	

5.- FILIPINOS: The following rates are to be used unless the local rate is lower, in which case the local rate is to be used. Where subsistence is furnished fifty centavos per day will be deducted.

(a) - Laborers	P1.00 per day
(b) - Laborers semi-skilled, such as truck drivers, assistant mechanics, assistant carpenters, and kindred trades.	P1.50 per day
(c) - Mechanics, carpenters, and kindred trades.	P2.00 per day
(d) - Foreman Mechanics.	P2.50 per day
(e) - Supervisors when more than two groups or large numbers are employed.	P3.00 per day
(f) - Clerical: Chief Clerks, Principal Clerks, Accountants, Auditors, Bookkeepers, Stenogra-	Rates will be determined by Philippine C

3.- In consideration of the above the following policy is promulgated for the instruction and guidance of all officers of the Visayan-Mindanao Forces authorized to employ civilians and all are enjoined not to exceed the limits set forth herein without the express authority of the Commanding General.

4.- AMERICANS: The following rates are authorized for the hire of Americans and Europeans:

(a) - Clerical work and supervisory work of a general nature.	\$100.00 per month. \$1,200.00 per year.
(b) - Clerical work and supervisory work requiring specific training, experience, and information.	\$ 120.00 per month. \$1,440.00 per year.
(c) - Clerical work involving the direction and control of others, such as principal clerk and supervisory work requiring technical training and experience.	\$ 135.00 per month. \$1,620.00 per year.
(d) - Clerical work involving the Executive control of others, such as Chief Clerk and supervisory work requiring professional training and experience.	\$ 150.00 per month. \$1,800.00 per year.
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phers, Typists, and general clerks.

Civil Service classified list or from the prevailing rate in the

(g) - Technical: Telegraph Operators, Radio operators, Telephone operators, Repair and Lineman, Stationary and Marine Engineers, etc.,

locality from which the person is hired but in no case can such rate be greater than one-half of that authorized for American and European employees.

(h) - Professional: Lawyers, Doctors, Dentists, Nurses, Civil and Mining Engineers, Etc.

6.- All salaries and rates of pay will be adjusted on the basis of the above table beginning the date of receipt of this order.

By command of Brigadier General SHARP:

JOHN W. THOMPSON
Col., Infantry
Chief of Staff

OFFICIAL:

(Sgg.) W. T. HOLLOWAY-COOK
Major, A. G. D.,
Adjutant General

I certify this is a true copy:

(SGD.) ROBERT G. SMITH
2nd Lt. Inf
Rec Pers Det
War Dept. Pay Claims

A TRUE COPY:

STANLEY J. SAWICKI
Capt AGD

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UNITED STATES ARMY FORCES, IN THE FAR EAST
VISAYAN-MINDANAO FORCE
HEADQUARTERS 82D INFANTRY
AT LARGE
SOUTHERN CEBU SECTOR

4 February 1942

OFFICIAL COPY furnished all concerned for information.

By order of Lieutenant-Colonel DAVID:

(Sgd) MANUEL F. SEGURA
3d Lieutenant, 82d Infantry
Adjutant

UNITED STATES ARMY FORCES IN THE FAR EAST
HEADQUARTERS VISAYAN-MINDANAO FORCES
C-P-Y

22 January 1942

MEMO: TO ALL CONCERNED.

POLICY GOVERNING THE EMPLOYMENT OF CIVILIANS
BY THE VISAYAN-MINDANAO FORCE

1.- Requests have been addressed to this Headquarters by Officers in charge of various Government activities for authority to employ civilians at exorbitant salaries which are definitely not compatible with the authorized civil service rates of pay. In time of war when men are being drafted into the armed service of the United States from all walks of life ranging from the highest paid executive to the lowest paid laborer and drawing pay on the regular army basis, it is incomprehensible to assume or suppose that a civilian at liberty to seek employment with the government because of war conditions would be offered more than the commencing rate of any of the various civil service classifications irrespective of what he drew at his usual vocation.

2.- The United States Civil Service Commission has classified every trade, profession, or vocation known to man at a rate of pay beginning with a fair entrance salary, and with yearly increases over a lifetime of loyal, faithful service the employee reaches the maximum amount authorized. The following outline makes no pretenses of presenting such a list, and it is generally accepted that the service rendered by the majority of available civilians employed by the Army during the emergency cannot be compared with the service rendered by the regular classified civil servant with a background of many years of service with the government.

3.- In consideration of the above the following policy is promulgated for the instruction and guidance of all officers of the Visayan-Mindanao Forces authorized to employ civilians and all are enjoined not to exceed the limits set forth herein without the express authority of the Commanding General.

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Civil Service classified list or from the prevailing rate in the

locality from which the person is hired but in no case can such rate be greater than one-half of that authorized for American and European employees.

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